TRADE POLICY

Lecture 2 Trade policy in the neoclassical world

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Ari Kokko

Copenhagen Business School

Today's agenda: From trade theory to trade policy

- Classical trade theories
 - The theory of comparative advantage
 - Technology differences as drivers of trade
- Neoclassical theory
 - The Heckscher-Ohlin model
 - Different endowments as drivers of trade
- Policy consequences
 - Institutions for global trade

Problem

- We showed that trade can be attractive for the individual if prices differ. But is it good for national income and wealth?
- Assume that each country has 1000 units of labor, with half used for wine production and half for cloth production in autarky. Technologies are given by the coefficients in the previous examples. Then there is a possibility to specialize and trade. Show that there are gains from trade both with absolute advantages and with comparative advantages.

Problem set

Absolute advantages

- Before trade
 - England: 25 wine, 50 cloth
 - Portugal: 50 wine, 25 cloth
 - Total: 75 wine, 75 cloth
- After specialization
 - England: 100 cloth
 - Portugal: 100 wine
- Possible equilibrium after trade
 - England: 37.5 wine, 62.5 cloth
 - Portugal: 62.5 wine, 37.5 cloth
 - assumes international price ratio 1 cloth = 1 wine, and that England and Portugal want to consume wine and cloth in the same proportions as before
 - More of both

Problem set

- Comparative advantages (more difficult case)
 - Before trade
 - England: 25 wine, 16.67 cloth
 - Portugal: 50 wine, 25 cloth
 - Total: 75 wine, 41.67 cloth
 - After full specialization
 - England: 33.33 cloth
 - Portugal: 100 wine
 - Possible equilibrium after trade
 - England: 29,165 wine, 16,67 cloth
 - Portugal: 70,835 wine, 16,67 cloth
 - assuming an (intermediate) international price ratio of 1 cloth=1.75 wine.

This is clearly better for England, but also for Portugal: if the Portuguese wanted to consume 50 units of wine (staying at their old wine consumption level), the saved labor could potentially buy or produce more than 10 units of cloth, giving them at least 27 cloth in total (which is better than autarky). But this would probably raise the price of cloth. In general, equilibrium prices are hard to determine when we don't know the exact demand patterns.

Comparative advantages

- Trade is attractive as soon as the relative prices in the two countries are not identical
 - Differences in "technology" explain differences in relative prices
- Basic rule of international trade: specialize in the activity with comparative advantages
 - Exports from the sector with lower relative prices
- Applies for both classical and neoclassical models

Policy conclusions from classical and neoclassical models...

- All countries can benefit from trade
- More trade means more benefits
 - Free trade is better than protectionism
- ...but it's hard for a country to engage in unilateral trade liberalization
- Need to establish mechanisms for multilateral trade liberalization
 - ITO, GATT, WTO

...and policy conclusions from history

- First golden age of internationalization (1870-1914) replaced by protectionism during interwar period (1920-1939)
 - Did isolationism contribute to WW2?
- Need to establish more open international environment after WW2
 - Avoid mistakes from interwar period
 - International trade needed for European recovery

International architecture after WW2 (*Bretton-Woods* institutions)

- IBRD
 - To reconstruct war-torn countries
- IMF
 - To create currency convertibility and financial stability
- ITO
 - To set the rules for global free trade
- Commodity Fund
 - To stabilize prices for important commodities

International Trade Organization

- 1947: GATT signed by 23 countries
- 1948: ITO established in Havana. Agreement signed by 53 members
- 1950: US Congress refused to ratify ITO Charter. Led to collapse of the plan to establish ITO...
- ...but GATT negotiations continued

GATT – General Agreement on Tariffs and Trade

- Provisional arrangement after ITO collapse. No permanent institutional base until establishment of WTO in 1995
- Voluntary contract (around 30 articles) between
 100++ states on the rules of international trade
- Strengths: yes. Tariff reductions
- Weaknesses: yes. No sanctions

GATT functions

- To define mutually accepted rules of conduct for international trade
- To provide a forum for trade negotiations in order to liberalize world trade
- To act as an international court for dispute settlement

GATT principles

- Non-discrimination and MFN
- Transparent protection: tariffs
- Gradual tariff reductions
- Reciprocity

=Fair Trade

Exceptions from GATT principles

- Safeguards and waivers
 - Right to introduce temporary trade restrictions in certain situations
- Developing countries
 - Special and differential treatment
- Regional integration
 - Article XXIV

GATT developments

1947	GATT established, 23 countries
1949-61	Bilateral tariff negotiation rounds, few participants
(1955	US withdraws agriculture)
1964-67	Kennedy round, linear tariff reductions (~35%). 62 participants
1973-79	Tokyo round, tariff reductions (~33%), NTBs, 102 participants
(1974	Textiles and clothing drop out: MFA)
1986-94	Uruguay round, tariff cuts (~33%), agriculture, services, WTO, 116 participants

GATT results before Uruguay

- Average developed country tariffs for industrial products down from over 80% to ~ 5%
 - Politically sensitive liberalization easier to motivate in a package that also contains benefits
 - reciprocity important
- Higher average tariffs in developing countries
 - Special treatment

GATT results before Uruguay

- Weak results for textiles, garments and agriculture until Uruguay round
 - Limited role for developing countries to push their agenda
- No agreements on service trade
- Weak dispute settlement mechanism
 - Need for consensus in GATT council
 - = no risk of punishment from GATT

Results of the Uruguay Round

- World Trade Organization
- Further tariff reductions
- Agriculture
- Textiles and Clothing
- Services
- TRIPS and TRIMS
- Dispute resolution

Tariff reductions

- Developed country tariffs reduced by a third, to about 3%
- Tariff binding national lists to
 include almost all
 products

- Eliminated tariffs
 - Pharmaceuticals
 - Paper
 - Steel
 - Construction machinery
 - Agricultural machinery
 - Medical equipment
 - Furniture
 - Toys
 - Beer & brown alcohol

Agriculture

- Tariffization of protection in agricultural sector
- Tariff reductions
 - 36% average reduction in first round
- Market access guarantees
 - o Imports to cover at least 3% of domestic consumption
- Reductions in public subsidies
 - Cuts by 20-36 % of subsidy levels
 - o... but agricultural protection remains the main obstacle for further free trade. Why?

Textiles and clothing

- Phasing out of MFA by 2005
- Liberalization of remaining quotas during transition process

 But what happened when quota liberalization started?

GATS – General Agreement on Trade in Services

- Framework of GATT-related rules
 - National treatment, MFN, transparency, progressive liberalization, disputes
- Annexes with rules for specific sectors
- National schedules
 - Liberalization commitments
 - Exceptions from GATS principles
- Successfully completed negotiations on ICT (telecommunications) and finance after Uruguay round

TRIPS and TRIMS

- Protection of trade-related intellectual property (TRIPS) - copyrights, trade marks, patents
 - Earlier multilateral institution, World Intellectual Property Organisation (WIPO), was not very effective
- Trade-related investment measures (TRIMS) included under GATT rules
 - Prohibitions for investment rules that distort trade patterns, e.g. local content requirements

After Uruguay

- Biannual ministerial meetings
 - Seattle 1999: meeting stopped by antiglobalization protests
 - Doha 2001: development agenda
 - Cancun 2003: failure to reach agreement
 - Hong Kong 2005: hmmmm....
 - Geneva 2009: more hmmmm...
 - Geneva Dec 2011: still not much...
 - Bali Dec 2013: finally! Bali package
 - Nairobi Dec 2015: Nairobi package
 - Buenos Aires Dec 2017: not much
 - Geneva June 2022: Geneva package

Doha Development Agenda (initiated 2001)

- Agriculture and services
 - Implementation of Uruguay round decisions + further tariff reductions
- Development perspective
 - Particular concern for interests of developing countries, e.g TRIPS in pharmaceuticals
- Working groups for tough questions
 - environment
 - competition policy
 - investment rules
 - social issues

Bali Package (2013)

- Trade facilitation
 - Simplification and transparency
 - Aggregate benefits: 1 trillion per year, 21 million jobs
- Agriculture
 - Reduced export subsidies
 - Food security
 - Cotton
- Development
 - Increased market access for developing countries: both goods and services
 - Work to Simplify rules-of-origin

Nairobi Package (2015)

- Reduced export subsidies in agriculture
- Stronger market access and level playing field in cotton for least developed countries
- Continued work to simplify *rules-of-origin* for Least Developed Countries
- Preferential market access in services for Least Developed Countries

Geneva Package (2022)

- Agreement on fisheries subsidies
 - To reduce overfishing and protect fish stocks
- Agreement on pandemic response, including rules to limit IPRs on vaccines
- Emergency responses to *food insecurity*, including exemptions from export restrictions on food
- *E-commerce* work program: moratorium on customs duties on electronically traded services (e-books, streaming, etc)
- WTO reform: transparency and notification, dispute settlement, special and differential treatment

Other trade institutions

- OPEC, other commodity agreements
- UNCTAD, UN regional commissions: ECE, ESCAP, ECLAC, ECA, ECWA
- Regional integration agreements: ECSC, EEC, EC, EU, EFTA, EEA, Euro-Mahgreb, Visegrad, US-Canada Auto Pact, CUSFTA, NAFTA, LAFTA, CACM, Andean Pact, CARICOM, LAIA, MERCOSUR, G3, COMECON, CBI, EAC, CEMAC, COMESA, IOC, SADC, SACU, UEMOA, WAEMU, CEAO, ECOWAS, PTA, UDEAC, CEPGL, ACM, ECO, GCC, EVFTA, ASEAN, AFTA, APEC, CPTPP, and many more
- Bilateral trade agreements (US with lots of countries, EU with lots of countries, Japan with lots of countries)

Limitations of classical and neoclassical models

- Classical and neoclassical trade theory says that all countries will gain from international trade.
- But why is not everyone interested in taking part in international trade? Why do we have so many other trade-related agreements?

Video links to lecture 2

- Why do countries restrict trade? (8:34)
 https://www.youtube.com/watch?v=Y2X3KPilAt0
- Types of trade restrictions (9:44)
 https://www.youtube.com/watch?v=_e2gQxN1OBg
- GATT/WTO (4:38)
 https://www.youtube.com/watch?v=27J3CByXKow
- WTO at 15 (7:39)
 https://www.youtube.com/watch?v=7iywG3_EG1c
- Regional integration (31:28)
 https://www.youtube.com/watch?v=KIKXUwee0Go